FINANCIAL STATEMENTS AND INDEPENDENT ACCOUNTANT'S REVIEW REPORT DECEMBER 31, 2014

DECEMBER 31, 2014

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INDEPENDENT ACCOUNTANT'S REVIEW REPORT

The Select Board
Town of Monkton, Vermont

We have reviewed the accompanying modified cash basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Monkton, Vermont, as of and for the year ended December 31, 2014, which collectively comprise the Town's basic financial statements as listed in the table of contents. A review includes primarily applying analytical procedures to management's financial data and making inquiries of the management of the Town of Monkton, Vermont. A review is substantially less in scope than an audit, the objective of which is the expression of an opinion regarding the financial statements as a whole. Accordingly, we do not express such an opinion.

The management of the Town of Monkton, Vermont is responsible for the preparation and fair presentation of the financial statements in accordance with the modified cash basis of accounting described in Note 1 and for designing, implementing, and maintaining internal control relevant to the preparation and fair presentation of the financial statements.

Our responsibility is to conduct the review in accordance with Statements on Standards for Accounting and Review Services issued by the American Institute of Certified Public Accountants. Those standards require us to perform procedures to obtain limited assurance that there are no material modifications that should be made to the financial statements. We believe that the results of our procedures provide a reasonable basis for our report.

Based on our review, we are not aware of any material modifications that should be made to the accompanying financial statements in order for them to be in conformity with the modified cash basis of accounting described in Note 1.

Our review was conducted for the purpose of providing limited assurance on the financial statements that collectively comprise the Town of Monkton, Vermont's basic financial statements. The schedule of budgetary comparison information and the schedules of non-major governmental funds on pages 17 to 21 and pages 22 to 23, respectively, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The schedule of budgetary comparison information and the schedules of non-major governmental funds are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the review procedures applied in the review of the basic financial statements. Based on our review, we are not aware of any material modifications that should be made to the schedule of budgetary comparison information and the schedules of non-major government funds in order for them to be in conformity with the modified cash basis of accounting described in Note 1.

Pace & Hawley, LLC

Montpelier, VT September 14, 2015

TOWN OF MONKTON, VERMONT Statement of Net Position - Modified Cash Basis December 31, 2014

Assets	-	Governmental Activities
Current assets:		
Cash	\$	3,071,635
Due from fiduciary activities	Ψ	2,025
Total current assets		3,073,660
Total current assets		3,073,000
Noncurrent assets:		
Capital Assets		1,794,275
(Accumulated depreciation)		(788,522)
Total noncurrent assets		1,005,753
Total assets		4,079,413
Liabilities		
Current liabilities:		
Property taxes due to school district		2,718,276
Property taxes due to taxpayers		17,088
Notes and bonds payable, current portion		61,420
Total current liabilities		2,796,784
Noncurrent liabilities:		
Notes and bonds payable, less current portion		97,842
Total noncurrent liabilities		97,842
Total Horiculterit liabilities		31,042
Total liabilities		2,894,626
Net position		
Net investment in capital assets		846,491
Restricted		122,489
Unrestricted		215,807
	Ф	
Total net position	\$	1,184,787

TOWN OF MONKTON, VERMONT Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2014

				Progra	rpense) Revenue and nge in Net Position			
			(Operating Charges for Grants and G				Governmental
Functions/Programs		Expenses	•	Services	(Contributions		Activities
Governmental activities	-		_		_		_	
General government	\$	310,237	\$	39,854	\$	113,762	\$	(156,621)
Highways		881,155		715		251,578		(628,862)
Recreation		9,688		7,460		-		(2,228)
Library		23,784		-		200		(23,584)
Appropriations		75,274		-		-		(75,274)
Interest on long-term debt		5,369	_		_			(5,369)
Total governmental activities	\$	1,305,507	\$	48,029	\$	365,540		(891,938)
			G	Seneral rever	nues			
				Property tax	es			973,380
						es on delinquer	nt taxes	22,985
				Investment i	ncome	•		107
				Miscellaneou	us			19,257
				Total g	1,015,729			
			C	hange in net	123,791			
			Ν	let position, b	eginnir	ng of year		1,060,996
			Ν	let position, e	1,184,787			

TOWN OF MONKTON, VERMONT Balance Sheet - Modified Cash Basis - Governmental Funds December 31, 2014

	-	General Fund		Highway Fund	G	Other Governmental Funds		Total Governmental Funds	
Assets	Φ	0.040.750	Φ		Φ	07.070	Φ	0.074.005	
Cash	\$	3,043,756	\$	-	\$	27,879	\$	3,071,635	
Due from other funds				13,318		378,179		391,497	
Total assets	\$	3,043,756	\$	13,318	\$	406,058	\$	3,463,132	
Liabilities and fund balances Liabilities: Property taxes due to school district Property taxes due to taxpayers Due to other funds Total liabilities	\$	2,718,276 17,088 389,472 3,124,836	\$	- - - -	\$	- - - -	\$	2,718,276 17,088 389,472 3,124,836	
Fund balances: Restricted Committed Unassigned Total fund balances		15,551 (96,631) (81,080)		13,318 - - 13,318		109,171 296,887 - 406,058		122,489 312,438 (96,631) 338,296	
Total liabilities and fund balances	\$	3,043,756	\$	13,318	\$	406,058	\$	3,463,132	

Reconciliation of the Balance Sheet - Modified Cash Basis - Governmental Funds to the Statement of Net Position - Modified Cash Basis December 31, 2014

Total fund balances - governmental funds

\$ 338,296

Amounts reported for governmental activities in the government-wide statement of net position are different because:

Capital assets used in governmental funds are not current financial resources and therefore are not reported in the government funds balance sheet

Capital assets	1,794,275
Accumulated depreciation	(788,522)

Long-term liabilities, including notes and bonds payable, are not due and payable in the current year and therefore are not reported in the governmental funds balance sheet

(159,262)

Net position - governmental activities

\$ 1,184,787

Statement of Revenues, Expenditures and Changes in Fund Balances - Modified Cash Basis - Governmental Funds For the Year Ended December 31, 2014

	General Fund	 Highway Fund		Other Governmental Funds		Total Governmental Funds
Revenues						
Property taxes \$	289,988	\$ 594,957	\$	88,435	\$	973,380
Penalties and interest on delinquent taxes	22,985	-		-		22,985
Intergovernmental	105,414	251,578		8,548		365,540
Licenses, permits and fines	980	715		-		1,695
Charges for services	38,874	-		7,460		46,334
Investment income	53	-		54		107
Miscellaneous	9,347	6,827		3,083		19,257
Total revenues	467,641	854,077		107,580		1,429,298
Expenditures						
General government	295,632	-		8,605		304,237
Highways, streets and bridges	-	821,105		-		821,105
Library	-	-		23,247		23,247
Recreation	-	-		9,688		9,688
Appropriations	75,274	-		-		75,274
Capital outlay	-	58,844		30,000		88,844
Debt service - principal	20,000	32,006	-			52,006
Debt service - interest	3,496	1,873				5,369
Total expenditures	394,402	913,828		71,540		1,379,770
Excess of revenues or (expenditures)	73,239	(59,751)		36,040		49,528
Other financing sources (uses)						
Proceeds from note payable	<u> </u>	58,844				58,844
Total other financing sources (uses)		58,844				58,844
Net change in fund balances	73,239	(907)		36,040		108,372
Fund balances, beginning of year	(154,319)	14,225		370,018		229,924
Fund balances, end of year \$	(81,080)	\$ 13,318	\$	406,058	\$	338,296

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Modified Cash Basis Governmental Funds to the Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2014

Net change in fund balances - governmental funds	\$ 108,372
Amounts reported for governmental activities in the government-wide statement of activities are different because:	
Governmental funds report capital outlays as expenditures however, in the statement of activities, the cost of these assets is depreciated over their estimated useful lives.	
Capital outlay	88,844
Current year depreciation	(66,587)
Bond and note proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of bond and note principal is an expenditure in the governmental funds but the repayment reduces long-term liabilities in the statement of net position.	
Proceeds from note payable	(58,844)
Repayment of bond and note principal	52,006

123,791

Change in net position - governmental activities

TOWN OF MONKTON, VERMONT Statement of Fiduciary Net Position Modified Cash Basis - Fiduciary Funds December 31, 2014

	Tax Sale Fund
	Agency Fund
Assets	
Cash	\$ 5,270
Liabilities	
Due to other funds	2,025
Due to third party	3,245
Total liabilities	5,270
Net position	\$

1. Summary of significant accounting policies

The Town of Monkton, Vermont (herein the "Town") operates under a Select Board form of government and provides the following services: highways and streets, health and social services, community/economic development, recreation, public improvements, planning and zoning and administrative services.

As discussed further in Note 1.C., these financial statements are presented on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) established by the Governmental Accounting Standards Board (GASB). These modified cash basis financial statements generally meet the presentation and disclosure requirements applicable to GAAP, in substance, but are limited to the elements presented in the financial statements and the constraints of the measurement and recognition criteria of the modified cash basis of accounting.

- A. <u>Financial reporting entity</u> The Town is a primary unit of government under reporting criteria established by the GASB. Those criteria include separate legal standing, separate elected governing body, and fiscal independence from other governmental entities. In evaluating how to define the government for financial reporting purposes, management has considered all potential component units and evaluated them against the criteria established by the GASB. Based on these criteria, there are no other entities that are considered to be component units of the Town that should be included in these financial statements.
- B. <u>Basis of presentation</u> Fund accounting: The accounts of the Town are organized on the basis of funds. A fund is a separate accounting entity with a self-balancing set of accounts which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

Government-wide statements: The Statement of Net Position and the Statement of Activities present financial information about the Town's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. The effect of interfund activity has been removed from these statements.

Fund financial statements: Fund financial statements are presented according to each fund category; governmental and fiduciary. Separate financial statements are provided for each of these categories. Major governmental funds are reported as separate columns in the fund financial statements. Non-major governmental funds are reported aggregate as a single column in the fund financial statements.

The Town reports the following major governmental funds:

General Fund - The General Fund is used to account for the primary activity of the Town. Revenues and other sources of revenue used to finance the fundamental operations of the Town are included in this fund. This fund is charged with all costs of operating the government for which a separate fund has not been established.

Highway Fund - The Highway Fund is used to account for activities related to the highway department.

The Town also reports fiduciary activities for the Tax Sale Agency Fund.

C. Measurement focus and basis of accounting - The accounting and financial reporting treatment applied to a fund is determined by its measurement focus and basis of accounting. Measurement focus refers to what items are reported on the financial statements. Basis of accounting refers to when cash receipts and cash disbursements are recognized in the accounts and reported in the financial statements.

1. Summary of significant accounting policies (continued)

<u>Measurement focus</u>: The government-wide financial statements and fiduciary fund financial statements are reported using the economic resources measurement focus, within the limitations of the modified cash basis of accounting. The accounting objectives of this measurement focus are the determination of changes in net position and net financial position. All assets, deferred outflows, liabilities, deferred inflows associated with their activities are generally reported within the limitations of the modified cash basis of accounting.

Governmental fund financial statements are reported using the current financial resources measurement focus within the limitations of the modified cash basis of accounting. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources for a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

<u>Basis of accounting</u>: Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting refers to the timing of measurement made, regardless of the measurement focus applied.

The financial statements are presented on a modified cash basis of accounting, which is a basis of accounting other than GAAP as established by GASB. This basis of accounting involves modifications to the cash basis of accounting to report in the statements of net position or balance sheets cash transactions or events that provide a benefit or result in an obligation that covers a period greater than the period in which the cash transaction or event occurred. Such reported balances include investments, amounts due to the State of Vermont, local school district, payroll withholdings, property taxes paid in advance and amounts outstanding on its lines of credit, interfund receivables and payables.

This modified cash basis of accounting differs from GAAP primarily because certain assets and their related revenues and certain liabilities and their related expense or expenditures are not recorded in these financial statements. In addition, other economic assets, deferred outflows, liabilities, and deferred inflows that do not arise from a cash transaction or event are not reported, and the measurement of reported assets and liabilities does not involve adjustment to fair value.

If the Town utilized the basis of accounting recognized as generally accepted in the United States, the fund financial statements for governmental funds would use the modified accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

D. <u>Governmental fund equity</u> - In the fund financial statements, governmental fund balance is presented in five possible categories:

Nonspendable – Resources which cannot be spent because they are either a) not in spendable form; or b) legally or contractually required to be maintained intact.

Restricted – Resources with constraints placed on the use of resources are either a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

Committed – Resources which are subject to limitations the government imposes upon itself at its highest level of decision making, and that remain binding unless removed in the same manner. For the purposes of defining the committed fund balance category, the Town considers the taxpayers, through voted Town Articles, its highest level of decision making authority.

1. Summary of significant accounting policies (continued)

Assigned – Resources neither restricted nor committed for which a government has a stated intended use as established by the Select Board or a body or official to which the Select Board has delegated the authority to assign amounts for specific purposes.

Unassigned – Resources which cannot be properly classified in one of the other four categories. The General Fund is the only fund that reports a positive unassigned fund balance amount. Unassigned balances also include any negative residual balance resulting from expenditures exceeded amounts restricted, committed or assigned for a specific purpose.

For the classification of governmental fund balances, the Town does not have a formal policy regarding which classification should be reduced first when more than one classification is available. However, the Town has generally considered an expenditure to be made from the most restrictive first when more than one classification is available.

E. <u>Budgetary accounting</u> - The Town uses the following procedure in establishing the General Fund budget presented in the financial statements:

Budgets are approved at the annual Town Meeting in March. Any budget changes require voter approval. There were no budget amendments during the year.

- F. <u>Estimates</u> The preparation of the financial statements require management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenditures, or expenses, during the reported period. Actual results could differ from those estimates.
- G. <u>Cash and cash equivalents</u> Cash and cash equivalents consists of cash and short-term investments with an original maturity of three months or less.
- H. <u>Capital assets</u> Capital assets, which include land, buildings, furniture and equipment, are defined by the Town as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Capital assets are reported in the government-wide financial statements and depreciated in order for their costs to be charged as expenses over their estimated useful lives. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed.

Donated capital assets are recorded at estimated fair market value at the date of donation. Major outlays for capital assets and improvements are capitalized as projects are constructed. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Capital assets of the Town are depreciated using the straight line method over the following useful lives:

Infrastructure 50 years
Buildings and improvements 50 years
Equipment 15 years.

- I. <u>Interfund balances and transfers</u> Interfund receivables and payables represent transactions incurred within the fund for other funds. These transactions are in the form of receipts of revenues, payments of expenses, and operating transfers to and from other funds. These accounts are expected to be eliminated in the normal course of operations.
- J. <u>Education property taxes</u> The Town serves as an agent for the State of Vermont. As required by State statute, the Town bills, collects and remits education property taxes. Amounts received for such purposes are considered an agency function and are not recorded as Town revenues.

2. Cash and cash equivalents

As of December 31, 2014, the Town reported cash of \$3,076,905 including \$5,270 held as an escrow agent and reported in fiduciary activities.

<u>Custodial credit risk</u> – Custodial credit risk is the risk that, in the event of a bank failure, the Town's deposits might not be recovered. The Town does not have a deposit policy for custodial credit risk. As of December 31, 2014, the Town's bank balance was \$3,073,660. Of this amount, \$277,880 was insured by the FDIC. The remaining amount of \$2,795,780 was uninsured and collateralized with securities held by the pledging bank's trust department but not in the Town's name.

3. Reserve funds

Through various taxpayer approved Articles, voters have established Reserve Funds in order to set aside money for specific purposes. The Town has pooled this money into its general operating account for the purposes of coordinating cash flow needs. The Town has not established a formal borrowing agreement or terms for repayment.

4. Capital assets

Changes in capital assets consisted of the following:

Governmental activities -	Balance January 1, _2014_	Increase	Decrease	[Balance December 31, _2014_
Capital assets, not depreciated:					
Land	\$ 185,000	\$ -	\$ -	\$	185,000
Construction in process	7,612				7,612
	192,612				192,612
Capital assets, depreciated:					
Infrastructure	121,817	-	-		121,817
Buildings & improvements	550,477	-	-		550,477
Equipment, machinery and vehicles	880,525	88,844	40,000		929,369
	<u>1,552,819</u>	88,844	40,000		<u>1,601,663</u>
Less accumulated depreciation for:					
Infrastructure	4,873	2,436	-		7,309
Buildings & improvements	257,193	10,087	-		267,280
Equipment, machinery and vehicles	499,869	<u>54,064</u>	40,000		<u>513,933</u>
	<u>761,935</u>	66,587	40,000		788,522
Total capital assets depreciated, net	790,884	22,257			813,141
Capital assets, net, governmental activities	\$ 983,496	\$ 22,257	\$ 	\$	1,005,753

Depreciation expense in the governmental activities totaling \$66,587 was allocated to the following functions: general government \$6,000, highway \$60,050 and library \$537.

5. Interfund balances

Interfund receivable and payables balances at December 31, 2014 were as follows:

	Interfund	Interfund
	Receivables	<u>Payables</u>
Governmental activities:		
General Fund	\$ -	\$ 389,472
Highway Fund	13,318	-
Other Governmental Funds	<u>378,179</u>	
	391,497	389,472
Fiduciary activities:		
Agency Fund		2,025
	\$ 391,497	\$ 391,497

The interfund payables and receivables are due to pooling cash in common bank accounts. These balances are not expected to be repaid within one year.

6. Property taxes

Property taxes become an enforceable lien upon Town of Monkton property holders as of April 1st of each year. Property taxes were payable in one installment due November 17th, 2014. Taxes not paid by November 17th, were listed as delinquent taxes and were assessed related penalties and interest. For the year ending December 31, 2014, the assessed property tax rates were as follows:

	Nonresidential	Residential
Education	1.7895	1.9031
Municipal	<u>0.4991</u>	<u>0.4991</u>
Total tax rate per \$100 of assessed valuation	<u>2.2886</u>	<u>2.4022</u>

The Town serves as agent for the State of Vermont for the purpose of collecting and distributing education property taxes for those taxpayers residing in the Town of Monkton. As instructed by the State of Vermont, the Town collected \$2,718,276 of education property taxes during the year ending December 31, 2014 for the state's 14/15 fiscal year. This amount was recorded as a liability as of December 31, 2014 and subsequently paid to the school district.

7. Short-term debt

<u>Short-term</u> – Because the Town bills and collects its property tax revenues towards the very end (mid-November) of each fiscal year (same as calendar year), cash flow management can be challenging. For the first ten and half months of each year, the Town pays employees and vendors from monies collected from the prior year. On August 29, 2014, the Town secured a tax anticipation note for \$395,000 from the National Bank of Middlebury. Total interest associated with this notice is \$1,126 and is included with the General Fund expenditures for the year ending December 31, 2014.

8. Long-term liabilities

The Town issues general obligation bonds to finance the acquisition and construction of major capital facilities, renovations, and equipment purchases. General obligation bonds are direct obligations and pledge the full faith and credit of the issuing entity. These bonds are generally issued as 20-year serial bonds with equal amounts of principal maturing each year. The town's debt obligations for less costly projects (e.g. road equipment) are notes payable from local institutions.

The following is a summary of general obligation bonds & notes at December 31, 2014:

Vermont Municipal Bond Bank, Fire Station bond payable, interest at variable rate (net interest cost 2.965%) paid semi-annually, principal of \$20,000 due December 1st of each year until 2015, then \$15,000 due on December 1st of 2016. Originally borrowed \$275,000 on July 2, 2002, bond refinanced July 2011. \$ 35,000 Merchants Bank, 2013 Mack dump truck note payable, interest at 1.69% payable June 14, 2013. This will be renewed annually for 5 years, with a principal reduction payment annually of \$21,806, until June 13, 2017. Truck purchased June 28, 2012 for \$189,030 Total borrowed was \$109,030. 65,418 Merchants Bank, 2013 John Deere 524K bucket loader note payable interest at 1.80% payable June 9, 2015. This will be renewed annually for 3 years, with a principal reduction payment annually of \$19,615, until June 9, 2017. Loader purchased April 25, 2014 for \$88,844.

159.262

58,844

Changes in long-term liabilities for the year ended December 31, 2014 were as follows:

Total borrowed was \$58,844

	Balance					Balance		Due
	January 1	,				ecember 31	,	Within
	_2014 Addi		Additions	E	Retirements	2014		One Year
Governmental activities:								
Note payable, '13 John Deere loader	\$ -	\$	58,844	\$	- \$	58,844	\$	19,615
Note payable, '13 Mack dump truck	87,224		-		21,806	65,418		21,805
Note payable, John Deere grader	10,200		-		10,200	-		-
Bond payable, Fire Station	55,000				20,000	35,000		20,000
	\$ 152,424	\$	58,844	\$	<u>52,006</u> \$	159,262	\$	61,420

Annual maturities of long-term debt at December 31, 2014 were as follows

	Governmental Activities							
	<u>Principal</u>	Interest						
Year ending December 31,								
2015	\$ 61,420	\$	5,898					
2016	56,421		3,708					
2017	41,421		2,642					
	\$ 159,262	\$	12,248					

9. Risk management

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions, and injuries to employees. The Town maintains commercial insurance coverage covering each of those risks of loss. Management believes such coverage is sufficient to preclude any significant uninsured losses to the Town.

10. Retirement plan

<u>Vermont Municipal Employees Retirement System</u> - The Town contributes to the Vermont Municipal Retirement System (VMERS) a cost-sharing multiple-employer public employee retirement system with defined benefit and defined contributions plans, administered by the State of Vermont. VMERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. The State statutory provisions, found in Title 24, V.S.A., Chapter 125, govern eligibility for benefits, service requirements and benefit provisions. The general administration and responsibility for the operation of VMERS is vested in the Board of Trustees. VMERS issues annual financial information which is available at the VMERS' office, 133 State Street, Montpelier, Vermont 05602.

Employees meeting certain eligibility requirements are covered under the VMERS defined benefit plan. Town employees participating in this plan (Group B) are required to contribute 4.625% (4.750% after 7/1/2014) of gross wages and the Town contributes 5.125% (5.375% after 7/1/2014) of the employees' gross wages to the plan. Total payroll for the year ending December 31, 2014 was \$324,916, while covered payroll was \$181,171. The Town's contributions to VMERS for the years ended December 31, 2014, 2013 and 2012 were \$9,908, \$10,216 and \$10,367, respectively.

11. Addison County Solid Waste Management District

The Town is a participating member in the Addison County Solid Waste Management District (the District); which is a union municipal district that exists to cooperatively and comprehensively address the solid waste management interest of its 19 member towns. The District is governed by a Board of Supervisors composed of one representative from each of the participating municipalities. The District has primary liability for its future obligations, including operating costs and debt service. Municipalities have contingent liability through membership in the District.

12. Contingencies

The Town receives significant financial assistance from the State of Vermont through grants and other forms of state aid. Entitlement to these resources is generally based on compliance with terms and conditions of grant agreements and applicable state regulations, including the expenditure of the resources for eligible purposes. These funds are subject to audit by the granting authority in order to ensure compliance. Any disallowance as a result of these audits becomes a liability of the Town. Management believes that there are no significant contingent liabilities relating to compliance with grant agreements and applicable state regulations.

13. Excess of expenditures over budget

For the year ended December 31, 2014, Highway Fund expenditures exceeded appropriations by \$169,371. This was primarily due to unbudgeted expenditures for capital outlays and highway repairs. These expenditures were substantially offset by grant revenues and note proceeds.

14. Governmental fund equity

As of December 31, 2014 governmental fund balances consisted of the following:

					Other	Total
		General	Highway		Governmental	Governmental
	_	Fund	Fund	_	Funds	 Funds
Fund balances:						
Restricted for:						
Highway	\$	-	\$ 13,318	\$	-	\$ 13,318
Reappraisal		-	-		108,511	108,511
PVR Education					660	660
			13,318		109,171	122,489
Committed for:						
Stabilization		15,551	-		-	15,551
Community Center		-	-		17,865	17,865
Land conservation		-	-		187,718	187,718
Library		-	-		34,070	34,070
Capital projects		-	-		40,100	40,100
Recreation					17,134	17,134
		<u> 15,551</u>			296,887	312,438
Unassigned		<u>(96,631</u>)				(96,631)
Total fund balances	\$	(81,080)	\$ 13,318	\$	406,058	\$ 338,296

The \$15,551 reported as stabilization in the General Fund is the remainder of the amount authorized by voters at the March 2000 Town Meeting for the purpose of setting aside \$125,000 of Town money as a reserve fund to be kept in a non-risk interest bearing account.

15. Fund balance deficit

For the year ended December 31, 2014, the General Fund had an unassigned deficit balance of \$96,631. This deficit is anticipated to be eliminated through revenues exceeding expenditures in future years.

16. Subsequent events

On May 2, 2015, the Town entered into a financial contract to purchase a new excavator for \$89,000. Annual principal and interest payments of \$13,894 are due at an interest rate of 3.0% through April 2021

Schedule of Revenues, Expenditures - Modified Cash Basis Budget and Actual - General Fund For the Year Ended December 31, 2014

(Page 1 of 3)

	_	Original Budget	_	Amended Budget	_	Actual Budgetary Basis	F	Variance Favorable nfavorable)	
Revenues									
Property taxes	\$	277,897	\$	277,897	\$	289,988	\$	12,091	
Penalties and interest on delinquent taxes		12,600		12,600		22,985		10,385	
Intergovernmental		89,052		89,052		105,414		16,362	
Licenses, permits and fines		2,120		2,120		980		(1,140)	
Charges for services		41,700		41,700		38,874		(2,826)	
Investment income		30		30		53		23	
Miscellaneous		9,300		9,300		9,347		47	
Total revenues		432,699		432,699		467,641	_	34,942	
Expenditures									
General government payroll:									
Town Clerk fees		28,000		28,000		20,710		7,290	
Town Clerk salary		10,500		10,500		10,500		-	
Assistant Town Clerk		11,000		11,000		11,492		(492)	
Treasurer		32,500		32,500		32,500		-	
Delinquent Tax Collector		3,500		3,500		3,500		-	
Webmaster		300		300		300		-	
Select Board		7,080		7,080		5,035		2,045	
Select Board administrative		1,500		1,500		1,163		337	
Auditors		6,650		6,650		7,319		(669)	
BCA - Election Officials		2,200		2,200		2,185		` 15 [°]	
Custodian		1,000		1,000		913		87	
Constable		250		250		250		-	
Fire Warden		250		250		250		-	
Health Officer		600		600		250		350	
Animal Control Officer		1,000		1,000		750		250	
FICA		11,400		11,400		9,488		1,912	
VMERS retirement contribution		1,368		1,368		, -		1,368	
Appraisal		15,000		15,000		9,064		5,936	
Zoning Administrator		16,000		16,000		14,560		1,440	
DRB - board members		2,000		2,000		760		1,240	
DRB - clerical		1,800		1,800		363		1,437	
DRB - recording secretary		2,000		2,000		1,020		980	
Planning Commission - board members		1,680		1,680		810		870	
Planning Commission - clerical		200		200		81	_	119	
Total general government payroll		157,778		157,778		133,263		24,515	
Town office:									
Copier rental		3,000		3,000		5,227		(2,227)	
Office and general supplies		5,000		5,000		3,882		1,118	
Postage		2,650		2,650		2,168		482	
Equipment and furniture		750		750		-		750	
Computer equipment and software		3,000		3,000		5,865		(2,865)	
Computer contract service		2,500		2,500		2,399		101	
Conferences and training		1,500		1,500		468		1,032	
Mileage reimbursement		1,000		1,000		705		295	
continued									
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See independent accountant's review report.

Schedule of Revenues, Expenditures - Modified Cash Basis Budget and Actual - General Fund For the Year Ended December 31, 2014

(Page 2 of 3)

	Original Budget	Amended Budget	Actual Budgetary Basis	Variance Favorable (Unfavorable)
continued				
Telephone	2,200	2,200	2,185	15
Heat	3,200	3,200	4,151	(951)
Electricity	1,600	1,600	1,550	50
Total Town office	26,400	26,400	28,600	(2,200)
General expenditures:				
Sheriff department	30,000	30,000	29,006	994
Insurance - workmen's compensation	15,324	15,324	17,643	(2,319)
Insurance - property and liability	16,209	16,209	14,541	1,668
Appraisal	1,000	1,000	1,134	(134)
PVR education	600	600	745	(145)
Printing and advertising	7,000	7,000	5,496	1,504
Property maintenance and upgrade	3,000	3,000	(2,638)	5,638
Consultant fees	5,000	5,000	1,718	3,282
Association dues and fees	2,900	2,900	3,084	(184)
Legal fees	25,000	25,000	31,466	(6,466)
BCA - election	3,600	3,600	3,780	(180)
Property tax appeal settled	1,000	1,000	-	1,000
Recycling	8,000	8,000	5,926	2,074
Animal expense	1,500	1,500	1,191	309
Restoration of records	2,000	2,000	213	1,787
Town Hall Committee	500	500	-	500
Cemetery maintenance	4,000	4,000	4,200	(200)
County taxes	9,200	9,200	9,771	(571)
Tax maps	1,400	1,400	-	1,400
Debt payments - interest	6,000	6,000	3,496	2,504
Debt payments - principal	20,000	20,000	20,000	-
Miscellaneous	100	100	10	90
Total general expenditures	163,333	163,333	150,782	12,551
Development Review Board:				
Supplies and postage	300	300	49	251
Printing	100	100	-	100
Advertising	300	300	572	(272)
Conferences and training	200	200	-	200
Mileage reimbursement	100	100	-	100
Legal fees	5,000	5,000	-	5,000
Miscellaneous			697	(697)
Total Development Review Board	6,000	6,000	1,318	4,682
Planning Commission:				
Supplies and postage	900	900	-	900
Printing	500	500	-	500
Advertising	500	500	344	156
Mileage reimbursement	600	600	52	548
Consultants	1,650	1,650	1,115	535
Legal fees	500	500	-	500
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See independent accountant's review report.

Schedule of Revenues, Expenditures - Modified Cash Basis Budget and Actual - General Fund For the Year Ended December 31, 2014

(Page 3 of 3)

	Original Budget	Amended Budget	Actual Budgetary Basis	Variance Favorable (Unfavorable)
continued				· · · · · · · · · · · · · · · · · · ·
Addison County Regional Planning Commission	2,264	2,264	2,317	(53)
Total Planning Commission	6,914	6,914	3,828	3,086
Conservation Commission: Consultant			1,337	(1,337)
Energy Committee:				
Supplies and postage	200	200	-	200
Mileage reimbursement	200	200	-	200
Miscellaneous	100	100	-	100
Total Energy Committee	500	500		500
Appropriations:				
Addison Cty Community Action	1,250	1,250	1,250	-
Addison Cty Counseling Services, Inc.	1,500	1,500	1,500	-
Addison Cty Home Health & Hospice	1,946	1,946	1,946	_
Addison Cty Parent / Child	1,600	1,600	1,600	_
Bristol Recreation Department	1,500	1,500	1,500	-
Bristol Rescue Squad	3,700	3,700	3,700	-
Central Vermont Agency on Aging	1,100	1,100	1,100	-
Elderly Services	800	800	800	_
Hospice Volunteer Service	300	300	300	_
Lewis Creek Association	550	550	550	_
Open Door Clinic	500	500	500	_
Otter Creek Natural Resources CD	198	198	198	_
Retired & Senior Volunteer Program	285	285	285	_
Vergennes Rescue Squad	600	600	600	_
Vermont Adult Learning	700	700	700	_
Women Safe	1,000	1,000	1,000	_
Vermont Center for Independent Living	195	195	195	_
Addison Cty Transit Resources	850	850	850	_
Bristol Family Center	250	250	250	_
Green Up Vermont	150	150	150	_
John W Graham Emergency Shelter	1,000	1,000	1,000	_
Addison Cty Humane Society	250	250	250	_
Addison Cty Court Diversion	550	550	550	_
Addison Cty Readers, Inc.	450	450	450	_
Monkton Volunteer Fire Department, Inc.	33,000	33,000	33,000	_
Russell Memorial Library	20,150	20,150	20,150	
Monkton Museum Historical Society	900	900	900	_
Total appropriations	75,274	75,274	75,274	
Total expenditures	436,199	436,199	394,402	41,797
•		 		<u> </u>
Excess (deficiency) of revenues over expenditures	(3,500)	(3,500)	73,239	76,739
Net change in fund balances \$	(3,500)	\$ (3,500)	\$ 73,239	\$ 76,739
The change in runu balances \$	(3,300)	Ψ (3,300)	Ψ 13,239	Ψ 10,139

See independent accountant's review report.

Schedule of Revenues, Expenditures - Modified Cash Basis Budget and Actual - Highway Fund For the Year Ended December 31, 2014

(Page 1 of 2)

		Original Budget		Amended Budget		Actual Budgetary Basis	(Variance Favorable Unfavorable)
Revenues	_	Daagot	-	Buaget	-	Baolo	7	omavorabio)
Property taxes	\$	594,957	\$	594,957	\$	594,957	\$	_
Intergovernmental		146,730		146,730		251,578	•	104,848
Licenses, permits and fines		700		700		715		15
Miscellaneous		2,070		2,070		6,827		4,757
Total revenues		744,457		744,457		854,077		109,620
Expenditures								
Highway payroll:								
Regular employees		188,880		188,880		188,170		710
Part-time employees		600		600		-		600
FICA		14,506		14,506		14,395		111
VMERS retirement contribution		9,444		9,444		9,908		(464)
Health insurance		60,557		60,557		61,613		(1,056)
Dental insurance		3,100		3,100		3,286		(186)
Short-term disability insurance		500		500		445		55
Unemployment insurance		1,700		1,700		634		1,066
Total highway payroll		279,287		279,287		278,451		836
Highway garage:								
Equipment, tools and supplies		5,500		5,500		4,506		994
Conferences and training		300		300		60		240
Telephone		1,700		1,700		1,931		(231)
Heat		5,500		5,500		5,648		(148)
Electricity		1,800		1,800		1,621		179
Trash removal		1,700		1,700		1,660		40
Property maintenance and upgrade		4,000		4,000		2,082		1,918
Total highway garage		20,500		20,500		17,508		2,992
Highway general:								
Insurance - property and liability		13,514		13,514		13,178		336
Grease and oil		2,400		2,400		2,416		(16)
Equipment fuel		50,000		50,000		54,700		(4,700)
Repairs, parts and blades		30,000		30,000		30,295		(295)
Oxygen and acetylene		400		400		102		298
Debt service - interest		3,340		3,340		1,873		1,467
Debt service - principal		43,366		43,366		32,006		11,360
Miscellaneous		600		600		1,039		(439)
Total highway general		143,620		143,620		135,609		8,011
continued								

Schedule of Revenues, Expenditures - Modified Cash Basis Budget and Actual - Highway Fund For the Year Ended December 31, 2014

(Page 2 of 2)

	Original		Amended		Actual Budgetary		Variance Favorable
	Budget	_	Budget	_	Basis	(Unfavorable)
continued		_		_			
Highway road maintenance:							
Rental equipment	15,500		15,500		13,922		1,578
Gravel	77,000		77,000		84,301		(7,301)
Salt	32,000		32,000		47,444		(15,444)
Winter sand	22,800		22,800		28,107		(5,307)
Chloride	24,000		24,000		24,396		(396)
Hot mix	101,000		101,000		212,659		(111,659)
Cold patch	-		-		358		(358)
Culverts	6,000		6,000		11,151		(5,151)
Signs, painting	3,300		3,300		2,231		1,069
911 signs	150		150		149		1
Winter solution chloride	3,300		3,300		(1,302)		4,602
Highway upgrade and paving	16,000		16,000				16,000
Total highway road maintenance	301,050		301,050		423,416		(122,366)
Capital outlay					58,844		(58,844)
Total expenditures	744,457		744,457		913,828		(169,371)
Excess (deficiency) of revenues							
over expenditures					(59,751)		(59,751)
Other financing sources (uses)							
Proceeds from note payable					58,844		58,844
Total other financing sources (uses)					58,844		58,844
Net change in fund balances \$		\$		\$	(907)	\$	(907)

Combining Balance Sheet - Modified Cash Basis - Other Governmental Funds December 31, 2014

			Α	gricultural and	d											
		Capital		Natural Area				Community		Legal			PVR			
		Equipment	(Conservation		Reappraisal	С	enter Buildin	g	Defense		Library	Education	Recreation		
	_	Fund		Fund		Fund		Fund		Fund		Fund	Fund	Fund	_	Total
Assets																
Cash	\$	-	\$	-	\$	-	\$	-	\$	-	\$	27,879	\$ -	\$ -	\$	27,879
Due from other funds		40,100		187,718		108,511		17,865				6,191	660	17,134		378,179
Total assets	\$	40,100	\$	187,718	\$	108,511	\$	17,865	\$		\$	34,070	\$ 660	\$ 17,134	\$	406,058
Liabilities and fund balances																
Liabilities	\$		\$		\$		\$		\$		\$		\$ 	\$ 	\$	
Fund balances:																
Restricted		-		-		108,511		-		-		-	660	-		109,171
Committed		40,100		187,718				17,865				34,070		17,134		296,887
Total fund balances		40,100		187,718		108,511		17,865			,	34,070	660	17,134		406,058
Total liabilities and																
fund balances	\$	40,100	\$	187,718	\$	108,511	\$	17,865	\$		\$	34,070	\$ 660	\$ 17,134	\$	406,058

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Modified Cash Basis - Other Governmental Funds For the Year Ended December 31, 2014

			Ag	ricultural and									
		Capital	Ν	latural Area			Community	Legal		PVR			
		Equipment	С	onservation	Reappraisal	Ce	enter Building	Defense	Library	Education	Recreation	on	
	_	Fund	_	Fund	Fund	_	Fund	Fund	Fund	Fund	Fund		Total
Revenues													
Property taxes	\$	20,000	\$	10,000 \$	-	\$	- \$	33,785 \$	20,150 \$	-	\$ 4,50	00 \$	88,435
Intergovernmental		-		-	7,956		-	-	200	392		-	8,548
Charges for services		-		-	-		-	-	-	-	7,46	60	7,460
Investment interest		-		18	-		2	-	32	-		2	54
Miscellaneous			_						3,018			<u> </u>	3,083
Total revenues		20,000	-	10,018	7,956		2	33,785	23,400	392	12,02	27	107,580
Expenditures													
General government		-		518	1,337		-	6,750	-	-		-	8,605
Library		-		-	-		-	-	23,247	-		-	23,247
Recreation		-		-	-		-	-	-	-	9,68	38	9,688
Capital outlay		30,000	_										30,000
Total expenditures		30,000	-	518	1,337			6,750	23,247		9,68	38	71,540
Excess (deficiency) of revenues	;												
over expenditures		(10,000)	-	9,500	6,619		2	27,035	153	392	2,33	<u> 89</u>	36,040
Net change in fund balances		(10,000)		9,500	6,619		2	27,035	153	392	2,33	39	36,040
Fund balances, Beginning of year		50,100	_	178,218	101,892	,	17,863	(27,035)	33,917	268	14,79	<u>95</u>	370,018
Fund balances, End of year	\$	40,100	\$	187,718 \$	108,511	\$	17,865 \$	- \$	34,070 \$	660	\$ 17,13	34 \$	406,058