# FINANCIAL STATEMENTS AND INDEPENDENT ACCOUNTANT'S REVIEW REPORT DECEMBER 31, 2020

# **DECEMBER 31, 2020**

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#### INDEPENDENT ACCOUNTANT'S REVIEW REPORT

The Select Board Town of Monkton, Vermont

We have reviewed the accompanying modified cash basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Monkton, Vermont, as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents. A review includes primarily applying analytical procedures to management's financial data and making inquiries of management. A review is substantially less in scope than an audit, the objective of which is the expression of an opinion regarding the financial statements as a whole. Accordingly, we do not express such an opinion.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement whether due to fraud or error.

#### Accountant's Responsibility

Our responsibility is to conduct the review engagement in accordance with Statements on Standards for Accounting and Review Services issued by the Accounting and Review Services Committee of the American Institute of Certified Public Accountants. Those standards require us to perform procedures to obtain limited assurance as a basis for reporting whether we are aware of any material modifications that should be made to the financial statements for them to be in accordance with the modified cash basis of accounting described in Note 1. We believe that the results of our procedures provide a reasonable basis for our conclusion.

#### **Accountant's Conclusion**

Based on our review, we are not aware of any material modifications that should be made to the accompanying financial statements in order for them to be in conformity with the modified cash basis of accounting described in Note 1.

#### **Basis of Accounting**

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared in accordance with the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our conclusion is not modified with respect to this matter.

The Select Board Town of Monkton, Vermont

#### **Supplementary Information**

The budgetary comparison information and combining non-major fund financial schedules on pages 22 to 28 are presented for purposes of additional analysis and are not a required part of the basic financial statements. The information is the responsibility of management. We have reviewed the information and, based on our review, we are not aware of any material modifications that should be made to the information in order for it to be in accordance with the modified cash basis of accounting described in Note 1. We have not audited the information and, accordingly, do not express an opinion on such information.

Pace & Hawley, LLC

Berlin, Vermont

July 15, 2021

# TOWN OF MONKTON, VERMONT Statement of Net Position - Modified Cash Basis December 31, 2020

	_	Governmental Activities
Assets		
Current assets:  Cash and cash equivalents	\$	253,036
Due from fiduciary activities	Ψ	3,553
Total current assets		256,589
Noncurrent assets:		
Restricted cash and cash equivalents		1,700,000
Capital Assets		3,701,861
(Accumulated depreciation)		(1,042,416)
Total noncurrent assets		4,359,445
Total assets		4,616,034
Liabilities Current liabilities: Notes and bonds payable, current portion		780,667
Noncurrent liabilities:		
Notes and bonds payable, less current portion		1,676,412
Total liabilities		2,457,079
Deferred inflows of resources		
Property taxes received in advance		7,369
Net position		
Net investment in capital assets		202,366
Restricted		1,810,051
Unrestricted		139,169
Total net position	\$	2,151,586

# TOWN OF MONKTON, VERMONT Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2020

					F	Program Revenu	ıes			pense) Revenue and ige in Net Position								
						Operating		Capital										
												Charges for		Grants and		Grants and	(	Governmental
Functions/Programs	_	Expenses	_	Services		Contributions		Contributions	_	Activities								
Governmental activities																		
General government	\$	274,955	\$	63,590	\$	61,932	\$	-	\$	(149,433)								
Highway		723,291		1,295		205,695		-		(516,301)								
Library		26,730		-		35		6,948		(19,747)								
Recreation		7,129		1,435		-		-		(5,694)								
Land and wildlife conservation		80,000		-		-		-		(80,000)								
Appropriations		83,399		-		-		-		(83,399)								
Interest on bonds and notes payable		16,827							_	(16,827)								
Total governmental activities	\$	1,212,331	\$	66,320	\$	267,662	\$	6,948	-	(871,401)								
			G	Seneral reve	enue	es												
				Property tax	xes					1,004,440								
						nalties on deling	uen	t taxes		12,642								
				Interest on						1,786								
				Miscellaneo		•				2,681								
			Total general revenues							1,021,549								
			Change in net position						150,148									
			١	let position,	begi	nning of year			=	2,001,438								
			١	let position,	end	of year			\$_	2,151,586								

# TOWN OF MONKTON, VERMONT Balance Sheet - Modified Cash Basis - Governmental Funds December 31, 2020

Acceto	_	General Fund	_	Highway Fund	_	Highway Capital Project Fund	-	Reappraisal Fund	N	gricultural and Natural Area Conservation Fund	Municipal Building Fund	G 	Nonmajor overnmental Funds	Go	Total overnmental Funds
Assets Cash and cash equivalents Due from fiduciary activities Due from other funds Restricted cash and cash equivalents	\$	992 3,553 -	\$	-	\$	- - 68,013 -	\$	71,588 - - -	\$	96,913 \$ - 10,661	5,078 1,700,000	\$	83,543 \$ - -	;	253,036 3,553 83,752 1,700,000
Total assets	\$	4,545	\$		\$	68,013	\$	71,588	\$	107,574 \$	1,705,078	\$	83,543 \$	· _	2,040,341
Liabilities, deferred inflows of resources and fund balances Liabilities: Due to other funds  Deferred inflows of resources: Property taxes received in advance	\$	<u>15,731</u> 7,369	\$	68,021	\$	<del>-</del> _	\$	·	\$	<u>-</u> \$	<del>-</del> _	\$	\$	; <u> </u>	83,752 7,369
Fund balances: Restricted Committed Unassigned Total fund balances		- (18,555) (18,555)		- - (68,021) (68,021)		68,013 - 68,013		71,588 - - - 71,588		- 107,574 - 107,574	1,705,078 - - - 1,705,078		33,385 50,158 - 83,543	_	1,810,051 225,745 (86,576) 1,949,220
Total liabilities, deferred inflows of resources and fund balances	\$	4,545	\$		\$	68,013	\$	71,588	\$	107,574 \$	1,705,078	\$	83,543 \$	<u> </u>	2,040,341

# Reconciliation of the Balance Sheet - Modified Cash Basis - Governmental Funds to the Statement of Net Position - Modified Cash Basis December 31, 2020

Total fund balances - governmental funds	\$ 1,949,220
Amounts reported for governmental activities in the government-wide statement of net position are different because:	
Capital assets used in governmental funds are not current financial resources and therefore are not reported in the government funds balance sheet:	
Capital assets	3,701,861
Accumulated depreciation	(1,042,416)
Long-term liabilities, including notes and bonds payable, are not due and payable in the current year and therefore are not	(0.457.070)
reported in the governmental funds balance sheet	(2,457,079)

# Statement of Revenues, Expenditures and Changes in Fund Balances Modified Cash Basis - Governmental Funds For the Year Ended December 31, 2020 (Page 1 of 2)

		General Fund		Highway Fund	_	Highway Capital Project Fund	Reappraisal Fund	1	gricultural and Natural Area Conservation Fund	Municipal Building Fund		Nonmajor overnmental Funds	Total Governmental Funds
Revenues													
Property taxes	\$	207,972	\$	713,520	\$	30,000	\$ -	\$	15,000 \$	-	\$	37,948 \$	1,004,440
Penalties and interest on													
delinquent taxes		12,642		-		-	-		-	-		-	12,642
Intergovernmental		53,293		205,695		-	8,339		-	-		8,356	275,683
Licenses, permits and fines		17,707		1,295		-	-		-	-		-	19,002
Charges for services		37,524		-		-	-		-	-		1,435	38,959
Interest on cash deposits		1,741		-		-	-		21	17		10	1,789
Donations		-		-		-	-		-	-		7,283	7,283
Miscellaneous	_	2,233		411							_	37	2,681
Total revenues		333,112		920,921		30,000	8,339		15,021	17	_	55,069	1,362,479
Expenditures													
Current:													
General government		262,443		-		-	-		-	-		2,505	264,948
Highways, streets and bridges		-		643,815		-	-		-	-		-	643,815
Library		-		-		-	-		-	-		26,074	26,074
Recreation		-		-		-	-		-	-		6,501	6,501
Land conservation		-		-		-	-		80,000	-		-	80,000
Appropriations		83,399		-		-	-		-	-		-	83,399
Capital outlay		-		208,676		78,159	-		-	723,178		-	1,010,013
Debt service - principal		15,600		70,848		-	-		-	-		-	86,448
Debt service - interest	_	1,677		6,474					<u></u> _	8,676	_		16,827
Total expenditures	_	363,119		929,813		78,159			80,000	731,854	_	35,080	2,218,025
Excess of revenues													
or (expenditures)	_	(30,007)		(8,892)		(48,159)	8,339		(64,979)	(731,837)	_	19,989	(855,546)
Continued	-		•								-		

See independent accountant's review report.

# Statement of Revenues, Expenditures and Changes in Fund Balances Modified Cash Basis - Governmental Funds For the Year Ended December 31, 2020 (Page 2 of 2)

Continued	General Fund	Highway Fund	Highway Capital Project Fund	Reappraisal Fund	Agricultural and Natural Area Conservation Fund	Municipal Building Fund	Nonmajor Governmental Funds	Total Governmental Funds
Other financing sources (uses) Proceeds from notes and bonds payable			76,765			2,336,903		2,413,668
Net change in fund balances	(30,007)	(8,892)	28,606	8,339	(64,979)	1,605,066	19,989	1,558,122
Fund balances, beginning of year	11,452	(59,129)	39,407	63,249	172,553	100,012	63,554	391,098
Fund balances, end of year	\$ <u>(18,555</u> ) \$	(68,021) \$	68,013	71,588	\$ <u>107,574</u> \$	1,705,078	\$ 83,543 \$	1,949,220

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Modified Cash Basis Governmental Funds to the Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2020

Net change in fund balances - governmental funds

\$ 1,558,122

Amounts reported for governmental activities in the government-wide statement of activities are different because:

Governmental funds report capital outlays as expenditures however, in the statement of activities, the cost of these assets is depreciated over their estimated useful lives:

Capital outlay 1,010,013 Current year depreciation (90,767)

Bond and note proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of bond and note principal is an expenditure in the governmental funds but the repayment reduces long-term liabilities in the statement of net position:

Proceeds from bonds and notes payable (2,413,668)
Repayment of bonds and notes payable 86,448

Change in net position - governmental activities \$ 150,148

# TOWN OF MONKTON, VERMONT Statement of Fiduciary Net Position Modified Cash Basis - Fiduciary Funds December 31, 2020

	•	Custodial Funds
<b>Assets</b> Due from other governments	\$	3,553
<b>Liabilities</b> Due to governmental activities		3,553
Net position	\$	

# TOWN OF MONKTON, VERMONT Statement of Changes in Fiduciary Net Position Modified Cash Basis - Fiduciary Funds December 31, 2020

	Custodial Funds
Additions Statewide education taxes collected for other governments	\$ 3,542,857
<b>Deductions</b> Statewide education taxes paid to other governments	3,542,857
Change in net position	-
Net position, beginning of year	
Net position, end of year	\$ -

#### 1. Summary of significant accounting policies

The Town of Monkton, Vermont (herein the "Town") operates under a Select Board form of government and provides the following services: highways and streets, health and social services, community/economic development, recreation, public improvements, planning and zoning and administrative services.

As discussed further in Note 1.C., these financial statements are presented on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) established by the Governmental Accounting Standards Board (GASB). These modified cash basis financial statements generally meet the presentation and disclosure requirements applicable to GAAP, in substance, but are limited to the elements presented in the financial statements and the constraints of the measurement and recognition criteria of the modified cash basis of accounting.

A. <u>Financial reporting entity</u> - The Town is a primary unit of government under reporting criteria established by the GASB. In evaluating how to define the government for financial reporting purposes, management has considered all potential component units and evaluated them against the criteria established by the GASB. Based on these criteria, there are no other entities that are considered to be component units of the Town that should be included in these financial statements.

#### B. Basis of presentation

Fund accounting: The accounts of the Town are organized on the basis of funds. A fund is a separate accounting entity with a self-balancing set of accounts which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

Government-wide statements: The Statement of Net Position and the Statement of Activities present financial information about the Town's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. The effect of interfund activity has been removed from these statements.

Fund financial statements: Fund financial statements are presented according to each fund category; governmental and fiduciary. Separate financial statements are provided for each of these categories. Major governmental funds are reported as separate columns in the fund financial statements. Non-major governmental funds are reported aggregate as a single column in the fund financial statements.

The Town reports the following major governmental funds:

General Fund - The General Fund is used to account for the primary activity of the Town. Revenues and other sources of revenue used to finance the fundamental operations of the Town are included in this fund. This fund is charged with all costs of operating the government for which a separate fund has not been established.

Highway Fund - The Highway Fund is used to account for activities related to the highway department.

Highway Capital Project Fund - The Highway Capital Project Fund is used to account for resources to be used for acquisition, construction or improvement of major highway capital projects, infrastructure and equipment.

Reappraisal Fund - The Reappraisal Fund accounts for resources restricted and/or committed for the purpose of conducting town-wide reappraisals.

Agricultural and Nature Area Conservation Fund - The ANAC Fund accounts for resources committed for the purpose of preserving agricultural and natural areas.

#### 1. Summary of significant accounting policies (continued)

Municipal Building Fund - The Municipal Building Fund accounts for resources and activity associated with the construction of the new Town Hall.

The Town also reports fiduciary activities in a custodial fund used to report statewide education property taxes collected on behalf of the State of Vermont and paid to other governments.

C. Measurement focus and basis of accounting - The accounting and financial reporting treatment applied to a fund is determined by its measurement focus and basis of accounting. Measurement focus refers to what items are reported on the financial statements. Basis of accounting refers to when cash receipts and cash disbursements are recognized in the accounts and reported in the financial statements. Basis of accounting refers to the timing of measurement made, regardless of the measurement focus applied.

<u>Measurement focus</u>: The government-wide financial statements and fiduciary fund financial statements are reported using the economic resources measurement focus, within the limitations of the modified cash basis of accounting. The accounting objectives of this measurement focus are the determination of changes in net position and net financial position. All assets, deferred outflows, liabilities, deferred inflows associated with their activities are generally reported within the limitations of the modified cash basis of accounting.

Governmental fund financial statements are reported using the current financial resources measurement focus within the limitations of the modified cash basis of accounting. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources for a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

Basis of accounting: The financial statements are presented on a modified cash basis of accounting, which is a basis of accounting other than GAAP as established by the GASB. This basis of accounting involves modifications to the cash basis of accounting to report in the statements of net position, or balance sheets, cash transactions or events that provide a benefit or result in an obligation that covers a period greater than the period in which the cash transaction or event occurred. Such reported balances include amounts due to the State of Vermont or local school district, payroll withholdings, property taxes received in advance and amounts outstanding on its lines of credit, interfund receivables and payables. Capital assets and long-term debt arising from cash and cash equivalent transactions are reported on the statement of net position. Additionally, the Town reports capital leases as liabilities and the related equipment received as assets even though the transactions are not based on cash.

This modified cash basis of accounting differs from GAAP primarily because certain assets and their related revenues and certain liabilities and their related expenses or expenditures are not recorded in these financial statements. In addition, other economic assets, deferred outflows, liabilities, and deferred inflows that do not arise from a cash transaction or event are not reported, and the measurement of reported assets and liabilities does not involve adjustment to fair value.

If the Town utilized the basis of accounting recognized as generally accepted in the United States, the fund financial statements for governmental funds would use the modified accrual basis of accounting. All government-wide and fiduciary fund financial statements would be presented on the accrual basis of accounting.

D. <u>Governmental fund equity</u> - In the fund financial statements, governmental fund balance is presented in five possible categories:

Nonspendable - Resources which cannot be spent because they are either a) not in spendable form; or b) legally or contractually required to be maintained intact.

#### 1. Summary of significant accounting policies (continued)

Restricted - Resources with constraints placed on the use of resources are either a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

Committed - Resources which are subject to limitations the government imposes upon itself at its highest level of decision making, and that remain binding unless removed in the same manner. For the purposes of defining the committed fund balance category, the Town considers the taxpayers, through voted Town articles, its highest level of decision-making authority.

Assigned - Resources neither restricted nor committed for which a government has a stated intended use as established by the Select Board, or a body or official to which the Select Board has delegated the authority, to assign amounts for specific purposes.

Unassigned - Resources which cannot be properly classified in one of the other four categories. The General Fund is the only fund that reports a positive unassigned fund balance amount. Unassigned balances also include any negative residual balance resulting from expenditures exceeding amounts restricted, committed, or assigned for a specific purpose.

For the classification of governmental fund balances, the Town does not have a formal policy regarding which classification should be reduced first when more than one classification is available. However, the Town has generally considered an expenditure to be made from the most restrictive first when more than one classification is available.

E. <u>Budgetary accounting</u> - The Town uses the following procedure in establishing the General Fund budget presented in the financial statements:

Budgets are approved at the annual Town Meeting. Any budget changes require voter approval. There were no budget amendments during the year.

- F. <u>Estimates</u> The preparation of the financial statements require management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenditures, or expenses, during the reported period. Actual results could differ from those estimates.
- G. <u>Cash and cash equivalents</u>- Cash and cash equivalents consists of deposit accounts held at financial institutions and short-term investments with an original maturity of three months or less. The Town pools cash of multiple funds to enhance operating efficiency and physical custody and controls. Each fund's share of its pooled cash is included in cash and cash equivalents.
- H. <u>Capital assets</u> Capital assets, which include land, infrastructure, buildings, furniture, and equipment, are defined by the Town as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Capital assets are reported in the government-wide financial statements and depreciated in order for their costs to be charged as expenses over their estimated useful lives. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed.

Major outlays for capital assets and improvements are capitalized as projects are constructed. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Capital assets of the Town are depreciated using the straight-line method over the following useful lives:

#### 1. Summary of significant accounting policies (continued)

Infrastructure50 yearsBuildings and improvements50 yearsEquipment15 years

- Interfund balances and transfers Interfund receivables and payables represent transactions incurred
  within the fund for other funds. These accounts are expected to be eliminated in the normal course of
  operations. Interfund transfers represent flows of cash or goods from one fund to another without a
  requirement for repayment.
- J. <u>Statewide education property taxes</u> The Town serves as an agent for the State of Vermont. As required by State statute, the Town bills, collects and remits statewide education property taxes. The Town does not consider the statewide education property taxes as Town revenue and, accordingly, activity related to statewide education property taxes is considered a custodial fiduciary activity.
- K. <u>Deferred outflows/inflows of resources</u> In addition to assets and liabilities, deferred outflows of resources and deferred inflows of resources, if applicable, are reported as separate sections on the statement of net position and balance sheet. Deferred outflows of resources represent a consumption of net assets that is applicable to a future reporting period. Deferred inflows of resources represent the current acquisition of net assets that is applicable to a future reporting period.
- L. <u>New accounting standard</u> The Town has implemented GASB 84, *Fiduciary Activities*, for the year ended December 31, 2020, within the limitations of the modified cash basis of accounting. The effect on these financial statements is to report Statewide Education Property Taxes collected on behalf of the State of Vermont and paid to other governments as a fiduciary activity custodial fund.

#### 2. Cash and cash equivalents

As of December 31, 2020, the Town reported cash of \$1,953,036 including \$1,700,000 in cash restricted for the construction of the new Town office and library.

<u>Custodial credit risk</u> – Custodial credit risk is the risk that, in the event of a bank failure, the Town's deposits might not be recovered. The Town does not have a deposit policy for custodial credit risk. As of December 31, 2020, the Town's bank balance was \$2,187,193. Of this amount, \$500,000 was insured by the FDIC. \$1,686,200 was collateralized with securities held by the pledging bank's trust department but not in the Town's name and \$993 was uninsured and uncollateralized.

#### 3. Reserve funds

Through various taxpayer approved Articles, voters have established "reserve funds", as defined by 24 V.S.A. § 2804, in order to set aside money for specific purposes. The Town has pooled this money into its general operating account for the purposes of coordinating cash flow needs. The Town has not established a formal borrowing agreement or terms for repayment.

#### 4. Risk management

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions, and injuries to employees. The Town maintains commercial insurance coverage covering each of those risks of loss. Management believes such coverage is sufficient to preclude any significant uninsured losses to the Town.

#### 5. Property taxes

Property taxes become an enforceable lien upon Town of Monkton property holders as of April 1st of each year. Property taxes were payable in one installment due November 16, 2020. Taxes not paid by the due date, were listed as delinquent taxes, and were assessed related interest. For the year ended December 31, 2020, the assessed property tax rates were as follows:

	<u>Nonresidential</u>	<u>Residential</u>
Education	1.6939	1.7294
Municipal	0.3937	0.3937
Total tax rate per \$100		
of assessed valuation	2.0876	2.1231

The Town serves as agent for the State of Vermont for the purpose of collecting and distributing statewide education property taxes for those taxpayers residing in the Town of Monkton. As instructed by the State of Vermont, the Town billed and collected \$3,542,857 for education property taxes during the year ended December 31, 2020, for the state's 2020/2021 fiscal year.

#### 6. Capital assets

Changes in capital assets consisted of the following:

	Balance			_	Balance
	January 1, <u>2020</u>	Increase	<u>Decrease</u>	L	ecember 31, 2020
Governmental activities					
Capital assets, not depreciated:					
Land	\$ 287,312	-	-	\$	287,312
Construction in process		723,178			723,178
	287,312	723,178			1,010,490
Capital assets, depreciated:					
Infrastructure	520,490	193,359	-		713,849
Buildings & improvements	694,766	-	-		694,766
Equipment, machinery and vehicles	1,189,280	93,476			1,282,756
	2,404,536	286,835			2,691,371
Less accumulated depreciation for:					
Infrastructure	47,274	14,277	-		61,551
Buildings & improvements	325,805	12,973	-		338,778
Equipment, machinery and vehicles	578,570	63,517			642,087
	951,649	90,767			1,042,416
Total capital assets depreciated, net	1,452,887	196,068			1,648,955
Capital assets, net, governmental activities	\$ 1,740,199	\$ 919,246	\$ 	\$	2,659,445

Depreciation expense in the governmental activities totaling \$90,767 was allocated to the following functions: general government \$10,007, highway \$79,476, library \$656, and recreation \$628.

#### 7. Short-term debt

During the year ended December 31, 2020, the Town obtained a \$375,000 tax anticipation note due on December 31, 2020, at an annual interest rate of 1.70%. The Town borrowed and repaid \$150,540 on this note along with interest of \$1,038.

#### 8. Long-term liabilities

The following is a summary of general obligation bonds and notes payable as of December 31, 2020:

General obligation bond payable, town office and library construction, annual interest rate of 1.98% paid semi-annually, principal of \$85,000 due November 1st of each year until 2040,	\$ 1,700,000
National Bank of Middlebury, bond anticipation note, interest due at 1.70%, due on February 28, 2021 along with all accrued interest.	636,903
Deere Credit, Inc., lease purchase agreement, 2014 John Deere 75G excavator, interest at 3.00%. Annual payment of \$13,894 through April 15, 2021. Total borrowed was \$89,060.	13,484
Community Bank, 2016 Ford F550 dump truck note payable, interest at 2.05%. Annual principal reduction payment of \$14,327 through May 10, 2021. Total borrowed was \$71,635.	14,327
Community Bank, 2016 fire station addition note payable, interest at 2.05%. Annual principal reduction payment of \$15,600, through August 23, 2021. Total borrowed was \$78,000.	15,600
Community Bank, 2020 Mack dump truck note payable, interest at 2.75%. Annual principal reduction payment of \$15,353 through April 28, 2025. Total borrowed was \$76,765	76,765
, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	\$ 2,457,079

Changes in general obligation bonds and notes payable for the year ended December 31, 2020, were as follows:

	Balance January 1,			[	Balance December 31,	Due Within
	2020	<u>Additions</u>	Retirements		2020	One Year
Governmental activities:						
General obligation bonds	\$ -	\$ 1,700,000	\$ _	\$	1,700,000 \$	85,000
Notes from direct borrowings	129,859	713,668	86,448		757,079	695,667
	\$ 129,859	\$ 2,413,668	\$ 86,448	\$	2,457,079 \$	780,667

#### 8. Long-term liabilities (continued)

Annual maturities of long-term debt as of December 31, 2020, were as follows

	General Ob	ligat	ion Bonds	N	Notes from Direct Borrowing							
	<u>Principal</u>		<u>Interest</u>		<u>Principal</u>	<u>Interest</u>						
Year ending												
December 31,												
2021	\$ 85,000	\$	27,158	\$	695,667	\$	13,962					
2022	85,000		26,802		15,353		1,689					
2023	85,000		26,418		15,353		1,267					
2024	85,000		26,010		15,353		844					
2025	85,000		25,560		15,353		422					
2026-2030	425,000		116,078		-		-					
2031-2035	425,000		76,012		-		-					
2036-2040	425,000		29,326									
	\$ 1,700,000	\$	353,364	\$	757,079	\$	18,184					

On August 6, 2020, the Town secured long-term financing for the construction of the new Town offices and library through the Vermont Municipal Bond Bank's Pooled Loan Program. The amount of the general obligation bond, \$1,700,000 is available to the Town as invoices are paid for construction. The Town has recorded a general obligation bond payable of \$1,700,000 in its governmental activities as of December 31, 2020, and loan proceeds of \$1,700,000 in the Municipal Building Fund for the year then ended.

On July 6, 2020, the Town obtained a bond anticipation note, from the National Bank of Middlebury, to coordinate cash flow needs for the construction of the new Town offices and library. The total amount of credit available on the bond anticipation note was \$1,700,000 at an interest rate of 1.70% originally due February 28, 2021, but subsequently amended to a due date of June 30, 2021. As of December 31, 2020, the Town had borrowed \$636,903 against this note. The Town expects to pay off the bond anticipation note as the restricted cash from the general obligation bond is received.

#### 9. Retirement plan

<u>Vermont Municipal Employees' Retirement System</u> - The Town contributes to the Vermont Municipal Retirement System (VMERS) a cost-sharing multiple-employer public employee retirement system with defined benefit and defined contributions plans, administered by the State of Vermont. VMERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. The State statutory provisions, found in Title 24, V.S.A., Chapter 125, govern eligibility for benefits, service requirements and benefit provisions. The general administration and responsibility for the operation of VMERS is vested in the Board of Trustees. VMERS issues annual financial information, which is available at the VMERS office, 133 State Street, Montpelier, Vermont 05602.

Employees meeting certain eligibility requirements are covered under the VMERS defined benefit plan. Town employees participating in this plan (Group B) are required to contribute 5.125% (5.375% starting 7/1/2020) of gross wages and the Town contributes 5.750% (6.000% starting 7/1/2020) of the employees' gross wages to the plan. Town's contributions to VMERS for the years ended December 31, 2020, 2019 and 2018 were \$12,115, \$12,037, and \$8,501, respectively.

Because of the use of the modified cash basis of accounting the Town's proportionate share of the VMERS's net pension liability is not reported in the Town's financial statements as a liability. Pension expense or expenditures are only reported when contributions are paid by the Town to VMERS.

#### 10. Addison County Solid Waste Management District

The Town is a participating member in the Addison County Solid Waste Management District (the District); which is a union municipal district that exists to cooperatively and comprehensively address the solid waste management interest of its 20-member towns. The District is governed by a Board of Supervisors composed of one representative from each of the participating municipalities. The District has primary liability for its future obligations, including operating costs and debt service. Municipalities have contingent liability through membership in the District. Financial information concerning the District can be found on their website at <a href="https://www.addisoncountyrecycles.org">www.addisoncountyrecycles.org</a> or by contacting the District office at 802-388-2333.

#### 11. Contingencies

The Town receives significant financial assistance from the State of Vermont through grants and other forms of state aid. Entitlement to these resources is generally based on compliance with terms and conditions of grant agreements and applicable state regulations, including the expenditure of the resources for eligible purposes. These funds are subject to audit by the granting authority in order to ensure compliance. Any disallowance as a result of these audits becomes a liability of the Town. Management believes that there are no significant contingent liabilities relating to compliance with grant agreements and applicable state regulations.

#### 12. Interfund balances

Interfund receivable and payable balances as of December 31, 2020, were as follows:

	Interfund	Interfund	
	Receivables		<u>Payables</u>
Governmental activities:			
General Fund	\$ -	\$	15,731
Highway Fund	-		68,021
Highway Capital Project Fund	68,013		-
ANAC Fund	10,661		-
Municipal Building Fund	5,078		
	\$ 83,752	\$	83,752

The interfund payable from the General Fund and the Highway Fund to the Highway Capital Project Fund, Agriculture and Natural Area Conservation Fund, and Municipal Building Fund, were the result of pooled cash in a common bank account.

#### 13. Tax stabilization agreement

On March 4, 2017, the voters of the Town approved a \$60,000 tax stabilization fund. The voters did not identify specific requirements for additions to the stabilization amount or conditions under which stabilization amounts may be spent. As of December 31, 2020, \$30,000 remained in the stabilization fund and was reported in the unassigned general fund balance.

#### 14. Fund balance deficit

For the year ended December 31, 2020, the General Fund had an unassigned deficit balance of \$18,555. This deficit is anticipated to be eliminated through revenues exceeding expenditures in future years.

For the year ended December 31, 2020, the Highway Fund had an unassigned deficit balance of \$68,021. This deficit is anticipated to be eliminated through revenues exceeding expenditures in future years.

#### 15. Subsequent events

On June 29, 2021, the Town obtained a \$118,000 highway equipment note, to finance the acquisition of a highway tractor and mower. The note requires annual principal and interest payments beginning June 29, 2022, at an annual interest rate of 1.9%.

## 16. Governmental fund equity

As of December 31, 2020, governmental fund balances consisted of the following:

Fund balances:	_	General Fund	Highway Fund		Highway Capital Project Fund	_	Reappraisa Fund	Ì	gricultural a Natural Area Conservatio Fund	а	Municipal Building Fund		Nonmajor overnment Funds	al ·	Total Governmental Funds
Restricted	_			_		_		_		_		_		_	
Reappraisal	\$	-	\$ -	\$	-	\$	71,588	\$	-	\$	-	\$	-	\$	71,588
Town office construction		-	-		-		-		-		1,705,078		-		1,705,078
PVR Education		-	-		-		-		-		-		678		678
Wildlife crossing		-	-		-		-		-		-		2,467		2,467
Record restoration		-	-		-		-		-		-		10,099		10,099
Capital projects - Library													20,141		20,141
							71,588				1,705,078		33,385		1,810,051
Committed															
Capital projects		-	-		68,013		-		-		-		-		68,013
Land conservation		-	-		-		-		107,574		-		-		107,574
Library		-	-		-		-		-		-		26,569		26,569
Recreation													23,589		23,589
					68,013				107,574				50,158		225,745
Unassigned		(18,555)	(68,021)												(86,576)
Total fund balances	\$	(18,555)	\$ (68,021)	\$	68,013	\$	71,588	\$	107,574	\$	1,705,078	\$	83,543	\$	1,949,220

# Schedule of Revenues, Expenditures - Modified Cash Basis Budget and Actual - General Fund

# For the Year Ended December 31, 2020

(Page 1 of 3)

Revenues	_	Original Budget	<u>-</u>	Amended Budget	<del>-</del>	Actual Budgetary Basis	<u>(</u>	Variance Favorable Unfavorable)
	\$	324,891	\$	324,891	\$	207,972	\$	(116,919)
Property taxes	φ	16,200	φ		φ		φ	
Penalties and interest on delinquent taxes				16,200		12,642		(3,558)
Intergovernmental		46,672		46,672		53,293		6,621
Licenses, permits and fines		25,570		25,570		17,707		(7,863)
Charges for services		34,750		34,750		37,524		2,774
Interest on cash deposits		50		50		1,741		1,691
Miscellaneous						2,233		2,233
Total revenues		448,133		448,133		333,112		(115,021)
Expenditures								
General government payroll:								
Town Clerk		35,000		35,000		35,000		-
Assistant Town Clerk		12,000		12,000		6,460		5,540
Treasurer		35,000		35,000		35,000		-
Assistant Treasurer		7,500		7,500		7,800		(300)
Delinquent Tax Collector		3,500		3,500		3,500		-
Webmaster		300		300		300		-
Select Board		7,700		7,700		6,920		780
Select Board administrative		1,200		1,200		936		264
Auditors		6,000		6,000		2,916		3,084
BCA - Election Officials		2,000		2,000		806		1,194
Custodian		1,000		1,000		1,083		(83)
Constable		250		250		250		`-
Fire Warden		250		250		250		-
Health Officer		600		600		600		-
Animal Control Officer		1,200		1,200		_		1,200
FICA		10,000		10,000		11,944		(1,944)
Appraisal		16,000		16,000		4,065		11,935
Zoning Administrator		12,000		12,000		7,107		4,893
DRB - board members		500		500		150		350
DRB - clerical		500		500				500
DRB - recording secretary		500		500		210		290
Planning Commission - board members		1,540		1,540		720		820
Planning Commission - clerical		200		200		_		200
ANAC clerical		400		400		_		400
Total general government payroll		155,140		155,140		126,017		29,123
Town Office:								
Copier rental		3,500		3,500		2,260		1,240
Office and general supplies		3,600		3,600		2,634		966
Postage		3,000		3,000		2,034		37
· · · · · · · · · · · · · · · · · · ·		700		700		132		568
Equipment and furniture  Computer equipment and software		5,000		5,000		480		4,520
Computer equipment and software  Computer contract service		9,600		9,600		460 11,587		
•				9,600 700				(1,987)
Conferences and training continued		700		700		45		655

See independent accountant's review report.

# Schedule of Revenues, Expenditures - Modified Cash Basis Budget and Actual - General Fund

# For the Year Ended December 31, 2020

(Page 2 of 3)

	Original	Amended	Actual Budgetary	Variance Favorable
continued	Budget	Budget	Basis	(Unfavorable)
Mileage reimbursement	500	500	67	433
Telephone	2,100	2,100	2,058	42
Heat	2,750	2,750	1,514	1,236
Electricity	1,500	1,500	1,568	(68)
Total Town Office	32,950	32,950	25,308	7,642
General expenditures:				
Sheriff department	25,000	25,000	28,780	(3,780)
Insurance - worker's compensation	16,000	16,000	14,657	1,343
Insurance - property and liability	6,000	6,000	4,747	1,253
Appraisal	600	600	571	29
PVR Education	300	300	-	300
Printing and advertising	6,500	6,500	6,336	164
Property maintenance and upgrade	6,000	6,000	308	5,692
Consultant fees	3,800	3,800	8,650	(4,850)
Association dues and fees	5,200	5,200	5,220	(20)
Legal fees	6,000	6,000	6,352	(352)
BCA - election	3,500	3,500	1,413	2,087
Recycling	11,000	11,000	14,077	(3,077)
Animal expense	2,800	2,800	2,014	786
States fees - marriage licenses	700	700	600	100
Park-n-ride	330	330	312	18
Town Hall Committee	10,000	10,000	(8,414)	18,414
Cemetery maintenance	5,000	5,000	4,000	1,000
County taxes	10,600	10,600	12,610	(2,010)
Tax maps	1,800	1,800	4,770	(2,970)
Debt payments - interest	640	640	1,677	(1,037)
Debt payments - principal	15,600	15,600	15,600	<u> </u>
Total general expenditures	137,370	137,370	124,280	13,090
Development Review Board:	·			
Supplies and postage	300	300	35	265
Advertising	700	700	198	502
Conferences and training	100	100	-	100
Mileage reimbursement	50	50	-	50
Legal fees	500	500	-	500
Total Development Review Board	1,650	1,650	233	1,417
Planning Commission:				
Supplies and postage	600	600	264	336
Printing	100	100	356	(256)
Advertising	800	800	465	335
Mileage reimbursement	300	300	51	249
continued				3

# Schedule of Revenues, Expenditures - Modified Cash Basis Budget and Actual - General Fund

# For the Year Ended December 31, 2020

(Page 3 of 3)

continued		Original Budget		Amended Budget		Actual Budgetary Basis	(1	Variance Favorable Jnfavorable)
Consultants		1,000	_	1,000	_	-		1,000
Addison County Regional Planning Commission	n	2,808		2,808		2,746		62
Total Planning Commission		5,608		5,608	•	3,882		1,726
Conservation Commission								
Supplies and postage	_	500		500	•	-		500
Appropriations:								
Addison Cty Community Action		1,250		1,250		1,250		-
Addison Cty Counseling Services, Inc.		1,600		1,600		1,600		-
Addison Cty Home Health & Hospice		1,946		1,946		1,946		-
Addison Cty Parent / Child		1,600		1,600		1,600		-
Bristol Recreation Department		2,000		2,000		2,000		-
Bristol Rescue Squad		7,500		7,500		7,500		-
Agewell		1,100		1,100		1,100		-
Elderly Services		800		800		800		-
Hospice Volunteer Service		300		300		300		-
Lewis Creek Association		550		550		550		-
Open Door Clinic		500		500		500		-
Otter Creek Natural Resources CD		198		198		198		-
Retired & Senior Volunteer Program		460		460		460		-
Vergennes Rescue Squad		600		600		600		-
Vermont Adult Learning		700		700		700		-
Women Safe		1,250		1,250		1,250		-
Vermont Center for Independent Living		195		195		195		-
Addison Cty Transit Resources		850		850		850		-
Bristol Family Center		250		250		250		-
Green Up Vermont		150		150		150		-
John W Graham Emergency Shelter		1,000		1,000		1,000		-
Homeward Bound		250		250		250		-
Addison Cty Court Diversion		550		550		550		-
Addison Cty Readers, Inc.		450		450		450		-
Rural Fire Protection Program		100		100		100		-
Monkton Mentors		500		500		500		-
American Red Cross		250		250		250		-
Hinesburg Community Resource Center		500		500		500		-
Monkton Volunteer Fire Department, Inc.		55,000		55,000		55,000		-
Monkton Museum Historical Society		1,000		1,000	,	1,000		<del>-</del>
Total appropriations	_	83,399		83,399	•	83,399		
Total expenditures		416,617		416,617		363,119		53,498
Net change in fund balances	\$	31,516	\$	31,516	\$	(30,007)	\$	(61,523)

# Schedule of Revenues, Expenditures - Modified Cash Basis Budget and Actual - Highway Fund For the Year Ended December 31, 2020

(Page 1 of 2)

		Original Budget		Amended Budget		Actual Budgetary Basis	(	Variance Favorable Unfavorable)
Revenues					-		_	<u> </u>
Property taxes	\$	713,520	\$	713,520	\$	713,520	\$	-
Intergovernmental		334,236		334,236		205,695		(128,541)
Licenses, permits and fines		1,000		1,000		1,295		295
Miscellaneous		200		200		411		211
Total revenues		1,048,956		1,048,956		920,921		(128,035)
Expenditures								
Highway payroll:								
Regular employees		225,281		225,281		206,498		18,783
FICA		18,022		18,022		12,581		5,441
VMERS retirement contribution		13,517		13,517		12,115		1,402
Health insurance		50,900		50,900		43,982		6,918
Dental insurance		2,500		2,500		2,804		(304)
Short-term disability insurance		400		400		163		237
Unemployment insurance		400		400		328		72
Life insurance		100		100		48		52
HRA reimbursements		-		-		748		(748)
HRA fees				<del></del>		581		(581)
Total highway payroll		311,120		311,120		279,848		31,272
Highway garage:								
Equipment, tools and supplies		12,000		12,000		15,044		(3,044)
Telephone		1,800		1,800		2,061		(261)
Heat		5,000		5,000		3,126		1,874
Electricity		2,200		2,200		2,762		(562)
Trash removal		2,400		2,400		2,404		(4)
Capital equipment		8,000		8,000		15,317		(7,317)
Property maintenance and upgrade		7,000		7,000		17,073		(10,073)
Total highway garage		38,400		38,400		57,787		(19,387)
Highway general:								
Insurance - property and liability		12,000		12,000		12,518		(518)
Grease and oil		5,000		5,000		2,902		2,098
Equipment fuel		42,000		42,000		29,448		12,552
Repairs, parts and blades		45,000		45,000		56,192		(11,192)
Tires		-		-		8,439		(8,439)
Oxygen and acetylene		500		500		933		(433)
Debt service - interest		2,139		2,139		6,474		(4,335)
Debt service - principal		70,848		70,848		70,848		-
Miscellaneous		5,000		5,000		1,376		3,624
Total highway general		182,487		182,487		189,130		(6,643)
Highway road maintenance:								
Rental equipment		4,000		4,000		1,265		2,735
Gravel		86,520		86,520		86,463		57
Salt		55,000		55,000		42,684		12,316
Winter sand		35,100		35,100		35,835		(735)
continued	l	andant accoun	.4					

See independent accountant's review report.

# TOWN OF MONKTON, VERMONT Schedule of Revenues, Expenditures - Modified Cash Basis

# Budget and Actual - Highway Fund For the Year Ended December 31, 2020

(Page 2 of 2)

		Original Budget		Amended Budget		Actual Budgetary Basis	(1	Variance Favorable Jnfavorable)
continued	_		_		_			
Chloride		20,000		20,000		31,234		(11,234)
Hot mix		15,000		15,000		-		15,000
Cold patch		1,000		1,000		1,052		(52)
Culverts		20,000		20,000		6,639		13,361
Signs, painting		4,000		4,000		2,781		1,219
911 signs		200		200		106		94
Highway upgrade and paving		20,000		20,000		1,630		18,370
Contract services		197,000		197,000		193,359		3,641
Total highway road maintenance		457,820		457,820		403,048		54,772
Total expenditures		989,827		989,827		929,813		60,014
Net change in fund balances	\$	59,129	\$	59,129	\$	(8,892)	\$	(68,021)

# Combining Balance Sheet - Modified Cash Basis Nonmajor Governmental Funds December 31, 2020

	i	Special Revenue Funds										Capital Project Funds				
		Recreation Fund		PVR Education Fund		Wildlife Crossing Fund	_	Russell Memorial Library Fund	_	Record Restoration Fund	_	Russell Memorial Library Capital Fund	_	Community Center Building Fund		Total Nonmajor overnmental Funds
<b>Assets</b> Cash	\$	23,589	\$	678	\$	2,467	\$	26,569	\$	10,099	\$	20,141	\$		\$	83,543
Liabilities and fund balances Liabilities:	\$		\$	<u> </u>	\$	<u>-</u>	\$	<u> </u>	\$	<u>-</u> _	\$		\$		\$	
Fund balances: Restricted Committed Total fund balances		23,589 23,589		678 678		2,467 		26,569 26,569		10,099		20,141				33,385 50,158 83,543
Total liabilities and fund balances	\$	23,589	\$	678	\$	2,467	\$	26,569	\$	10,099	\$	20,141	\$		\$	83,543

## **Combining Schedule of Revenues,**

# **Expenditures and Changes in Fund Balances**

# Modified Cash Basis - Nonmajor Governmental Funds For the Year Ended December 31, 2020

		Spe	cial Revenue F		Capital P			
	Recreation Fund	PVR Education Fund	Wildlife Crossing Fund	Russell Memorial Library Fund	Record Restoration Fund	Russell Memorial Library Capital Fund	Community Center Building Fund	Total Nonmajor Governmental <u>Funds</u>
Revenues				Φ 04.040			•	<b>A</b> 07.040
Property taxes Intergovernmental	6,000	\$ - 9	j - -	\$ 31,948	\$ - \$ 8,356	-	\$ -	\$ 37,948 8,356
Charges for services	1,435	_	_	_	0,000	_	_	1,435
Interest on cash deposits	3	2	_	1	_	3	1	1,433
Donations	300	_	_	35	_	6,948	_ '	7,283
Miscellaneous	-	-	-	37	-	-	-	37
Total revenues	7,738	2	-	32,021	8,356	6,951	1	55,069
Expenditures Current:								
General	-	-	-	-	2,505	-	-	2,505
Library	-	-	-	26,074	-	_	-	26,074
Recreation	6,501							6,501
Capital outlay								
Total expenditures	6,501			26,074	2,505			35,080
Excess (deficiency) of revenues over expenditures	1,237	2		5,947	5,851	6,951	1	19,989
Other financing sources (use	s)							
Transfer in (out)	3,344						(3,344)	
Net change in fund balances	4,581	2	-	5,947	5,851	6,951	(3,343)	19,989
Fund balances, Beginning of year	19,008	676	2,467	20,622	4,248	13,190	3,343	63,554
Fund balances, End of year	3 23,589	\$ 678 \$	2,467	\$ 26,569	\$ 10,099 \$	20,141	\$ -	\$ 83,543

See independent accountant's review report.